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Benjamin J.F. Cruz <senator@senatorbjcruz.com>

DOC's FY2015 and FY2016 Citizen Centric Report Submission

2 messages

ovita nauta <ovita.nauta@doc.guam.gov> Wed, Nov 8, 2017 at 1:30 PM
To: mbrillante@guamopa.com, yhechanova@guamopa.com, senator@senatorbjcruz.com
Cc: Alberto Lamorena <alberto.lamorena@doc.guam.gov>, kate baltazar <kate.baltazar@doc.guam.gov>, Captai Antone Aguon <antone.aguon@doc.guam.gov>, jayna Borja <jayna.borja@doc.guam.gov>

Hafa Adai. Pursuant to Title 1GCA Ch. 19 subsection 1922, and to be in compliant with the CCR reporting requirement, attached are the FY2015 and FY2016 CCR for the Department of Corrections.

Please contact our office should there be any questions.
Sincerely,

--

Ovita A. Nauta
Administrative Services Officer
Department of Corrections
Physical address: #1 Mashburn Lane, Mangilao, GU 96913
Mailing address: P.O. Box 3236 Hagatna, GU 96932
Tel No. (671) 734-4034; Fax No. (671) 734-4051

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2017 NOV -8 PM 3:59

2 attachments

- **Centric Report FY 2016 11-08-2017.pdf** 4098K
- **FY15 CCR DOC.pdf** 5258K

Benjamin J.F. Cruz <senator@senatorbjcruz.com> Wed, Nov 8, 2017 at 3:50 PM
To: Guam Legislature Clerks <clerks@guamlegislature.org>
Cc: "<rennae@guamlegislature.org>" <rennae@guamlegislature.org>, BENJAMIN CRUZ <speaker@senatorbjcruz.com>

11/08/2017	11/08/2017	Department of Correction	FY2015 and FY2016 Citizen Centric Report. *emailed	34-17-1207

[Quoted text hidden]

--

Speaker Benjamin J.F. Cruz
I Mina'trentai Kuattro Na Liheslaturan Guåhan
T 671-477-2520 | F 671-477-2522
http://www.senatorbjcruz.com

Speaker Benjamin J.F. Cruz
NOV 08 2017
Time: 3:30 [ ] AM [ ] PM File No.
Received By

GL# 34-17-1207

2 attachments

- **Centric Report FY 2016 11-08-2017.pdf** 4098K
- **FY15 CCR DOC.pdf** 5258K

1207



Guam Department of Corrections
Dipåttamenton Mangngurihi

A Citizen-Centric Report - FY 2016



Alberto A. Lamorena V
Director



Kate G. Baltazar
Deputy Director

In July 18, 1968, Public Law 9-208, established the Department of Corrections (DOC) within the executive branch of the Government of Guam. Through Excutive Order 68-23, enacted by Governor Manuel F.L. Guerrero, the Guam Penitentiary was transferred from the Department of Public Safety to the Department of Corrections, effective November 1, 1968.



Col. Alan P. Borja
Warden

MISSION STATEMENT

The Department shall protect the public from the destructive action of law offenders through control and rehabilitation.

VISION STATEMENT

To create a balance between a prisoner's expression of his/her rights and the preservation of institutional order while providing opportunities for treatment and rehabilitation.

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About DOC.....1
Performance.....2
Financials.....3
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Division Heads

Ovita A. Nauta
Admin. Services Officer

Michael P. Quinata
Chief Parole Officer

Theresa C. Tayama
CCSD Administrator

Dr. Patricia Taimanglo, PhD.
Clinical Psychologist

CORE VALUES
Correctional Excellence
Respect ~ Integrity

P.O. Box 3236
Hagatna, Guam 96932

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www.doc.guam.gov

Doc. No. 34GL-17-1207.*

PERFORMANCE

TREATMENT PROGRAMS

- Anger Management
- Guam Humanities Counsel and WestCare Guam programs
- Inmate Work Programs
- GED Classes (with Guam Community College)
- Religious & Psychological Services
- Evidence Based Treatment Programs
  - Cognitive Behavioral Intervention programs: Sex offender & Core Curriculum
  - Moral Reconation Therapy
  - Matrix
  - Thinking for a Change
  - Residence Substance Abuse Treatment (RSAT)

RE-INTEGRATION PROGRAMS

- Work Credit Program
- Education Release Program
- Work Release Program
- GCA Trades Academy
- Prison Industry



Recidivism Rate: 62%

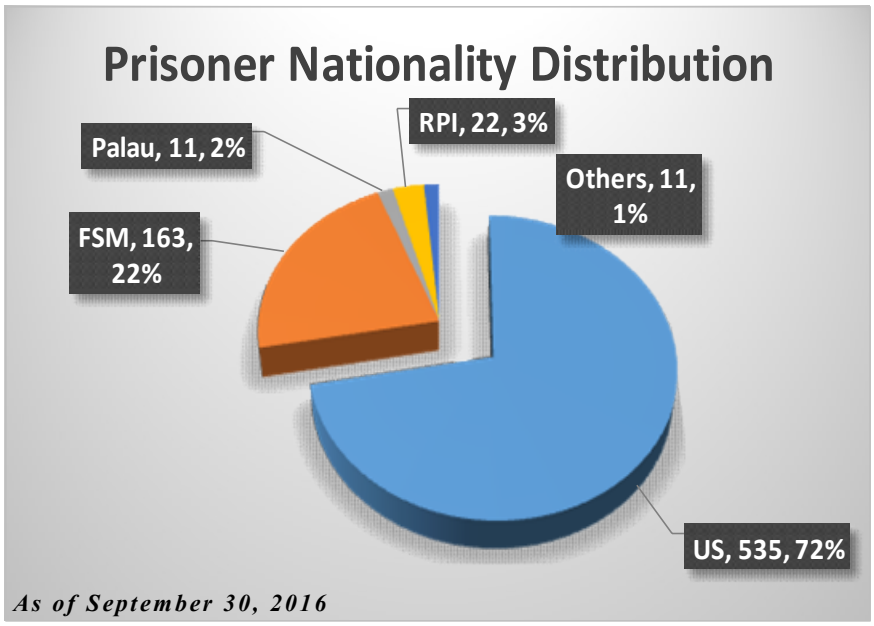
-Percentage of sentenced inmates who have a prior misdemeanor or felony conviction.
-As of September 30, 2016.

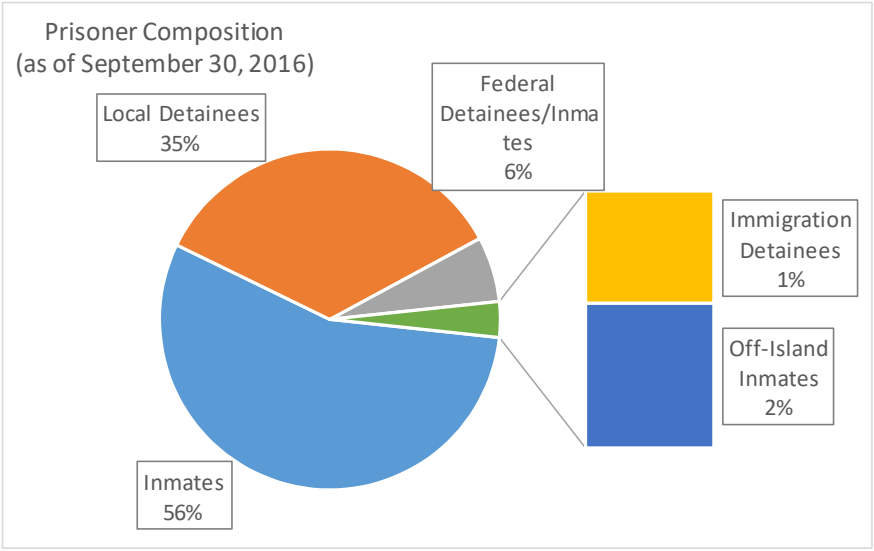
BED CAPACITY: 97%

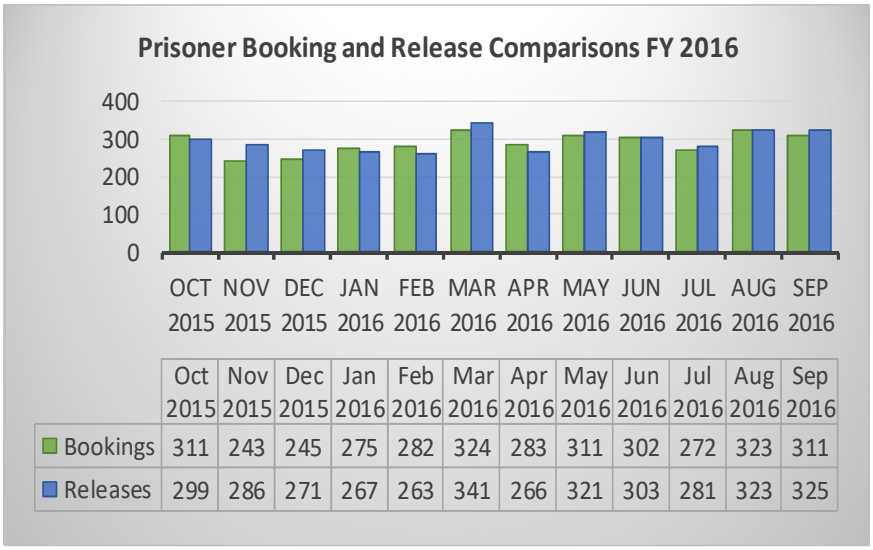
-ratio of prisoners to available beds
-utilizes programming/activity unit for prisoner housing.
-NOT Using activity unit, bed capacity is 105%

PAROLEE COUNT: 337

- Active (on island): 305
- Active (off-island): 32







	Oct 2015	Nov 2015	Dec 2015	Jan 2016	Feb 2016	Mar 2016	Apr 2016	May 2016	Jun 2016	Jul 2016	Aug 2016	Sep 2016
Bookings	311	243	245	275	282	324	283	311	302	272	323	311
Releases	299	286	271	267	263	341	266	321	303	281	323	325

BUDGET IN BRIEF: FY 2016 Revenues and Expenditures

DIVISION	APPROPRIATION	EXPENDITURES
Director's Office	$ 3,502,868.25	$ 3,384,894.04
DOC Food Services Contract	$ 1,620,000.00	$ 1,619,999.90
Federal Bureau of Prisons	$ 480,019.00	$ 480,004.23
DOC Vacancy Pool	$ 473,960.00	$ 24,280.00
Adult Correctional Facility	$10,647,220.00	$10,647,218.92
Rosario Detention Facility	$ 2,455,037.00	$ 2,455,036.26
Casework and Counseling Services	$ 341,856.00	$ 341,855.25
Forensic (Medicine Drug Treatment)	$ 319,720.00	$ 319,719.68
Parole Services Division	$ 548,489.00	$ 548,488.05
Overtime	$ 2,527,711.75	$ 2,527,709.28
SPECIAL FUNDS		
Corrections Revolving Fund	$ 1,460,938.00	$ 1,417,026.36
Overtime	$ 348,428.00	$ 348,427.89
Correction Inmate Revolving FB	$ 1,336,575.85	$ 1,336,466.18
Overtime	$ 163,424.15	$ 163,424.15
Safe Streets Act/Housing Incarcerated Persons	$ 96,979.00	$ 80,515.68
GRANTS		
DOI-OIA DOC Operations Offset Electronic Locking System Project	$ 1,251,135.22	$ 39,022.10
FY2016 DOI Impact Assistance Grant	$ 5,280,353.00	$ 3,501,495.10
Overtime	$ 68,881.00	$ 0.00
OIA/DOC Assessment Master Plan	$ 250,000.00	$ 0.00
State Criminal Alien Assistance Program (SCAAP)	$ 142,368.38	$ 139,671.32
Overtime	$ 231,113.62	$ 231,112.72

References:
Deloitte & Touche LLP (2016) Government of Guam: Basic Financial Statements, Additional Information and Independent Auditor's Report Year Ended September 30, 2016. Report retrieved on October 6/2017 from http://www.guamopa.org.

CHALLENGES & OUTLOOK: Keep DOC Moving Forward

WE WANT TO HEAR FROM YOU



We strive to equip all inmates with the adequate skills needed to be a contributing citizen of Guam.



Do you like this report? Do you believe it should include more information? Please let us know by contacting Jayna Borja at 735-5170 jayna.borja@doc.guam.gov; Capt. Antone Aguon at 735-5170 or antone.aguon@doc.guam.gov. Complete reports on government performance and financials can be found at htt://www.guamopa.org

Citizen-Centric Reporting AGA

CHALLENGES

- **Over population**: in recent years, the department had a surge of prisoners being confined. This led to the prisoner population going from 500 count to over 800 prisoners.
- **Antiquated buildings & need for a new facility:** Do to the increase of prisoners, buildings that were once designated for treatment and rehabilitation were converted to prisoner quarters. As a result, treatment programs are limited do to spacing.
- **Financial woes**: large funding needed to address the increase in federal mandates (prisoner health and welfare) and the shortage of staff (which causes increase in officer over time).

OUTLOOK

Moving forward, one positive step at a time:

- As a department, we are working with Superior Court to identify low risk detainees who can be safely released while going through the legal process.
- In partnership with Superior Court, treatment professionals of DOC have gone through evidence based training for risk assessments and treatment. The risk assessments helps identify the high risk offenders in need of close supervision upon release and need of treatment and programming.
- Re-habilitating housing units: in collaboration with the office of the Governor and Lt. Governor, DOC management is currently implementing the installation of all locking devices within the housing units and installation of security cameras throughout the facility. Combined efforts, provides additional safety and security to staff and prisoners.
- We continue to recruit new officers and invest in the staff we currently have by brining valuable training to address prisoner safety, reduction of recidivism.
- We continue to partner with Guam Memorial Hospital and Guam Behavioral Health and Wellness Center to provide services to the prisoners.





GUAM DEPARTMENT OF CORRECTIONS

Dipåttamenton Mangngurihi
A Citizen-Centric Report | FY2015

PRIDE: *Professionalism, Respect, Integrity, Dignity, and Excellence*

OUR MISSION

"CUSTODY, CLASSIFICATION, CONTROL, REHABILITATION, AND REINT"

WHO WE ARE

In 1968, Public Law 9-208 established the Department of Corrections within the Executive Branch of the Government of Guam. On November 01, 1968, Governor Manuel F.L. Guerrero signed Executive Order 68-23. Upon signing Executive Order 68-23, the Guam Penitentiary transferred from the Department of Public Safety to the Department of Corrections.

STRATEGIC GOALS



- Provide custodial care for convicts
- Protection of the People's Right
- Ensure a suitable living condition
- Protection from law offenders

DEMOGRAPHICS

Detainees	2013	2014	2015	% Change
Inmates	251	290	374	28.97%
Local	423	390	324	(16.92%)
Off-island	19	21	14	(33.33%)
Federal	39	29	44	51.72%
Immigration	8	9	0	(100.00%)
Total	740	739	756	2.30%

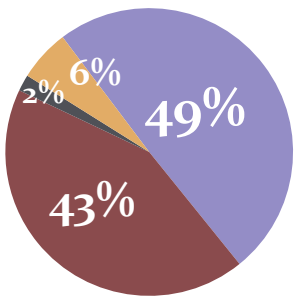


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Future Outlook .. 4

Leadership

Jose A. San Agustin
Director

Carla Borja
Deputy Director

Alan P. Borja
Warden

Full-Time Personnel

20'	Officer	Civilian	Total
13	165	15	**180**
14	164	16	**180**
15	193	23	**216**
%	15.02%	30.4%	**16.67%**

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Doc. No. 34GL-17-1207.*

PERFORMANCE

- 59% (220 out of 376 inmates) had prior felony or misdemeanor. (This % does not represent the official return rate of the Department)

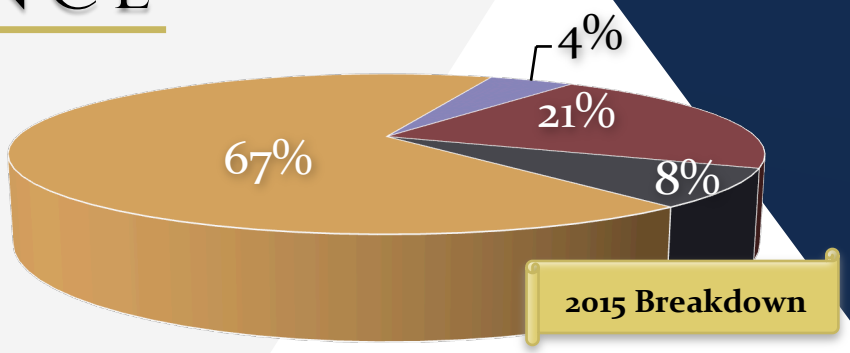
Methods of Rehabilitation

- Anger management
- Mother/Father read classes
- GED Classes (via GCC)
- Residential Substance Abuse Treatment (RSAT) program
- Inmate work
- Religious and psychological services

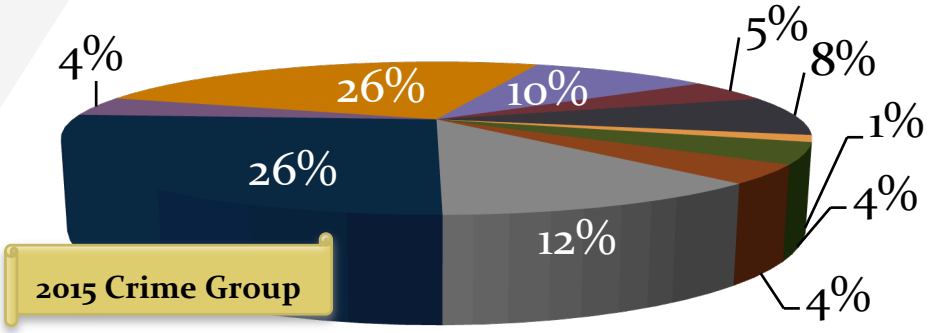
Re-integration Programs

- Work credit program (community service)
- Education release program (go to school to get a degree)
- Work release (get and maintain employment)

What would you like to see reported on in this page? Please let us know by contacting 735-5170 or visit our website on www.doc.guam.gov



Crime Breakdown	2013	2014	2015	% Increase
Sex	419	423	420	(0.71%)
Against Person: murder, manslaughter, robbery	2,567	2,088	2,000	(4.21%)
Property: burglary, theft, stolen property, fraud	745	710	726	2.25%
Misc. & Revocations: drug charges, parole / probation violations, others	5,669	5,037	6,272	24.52%

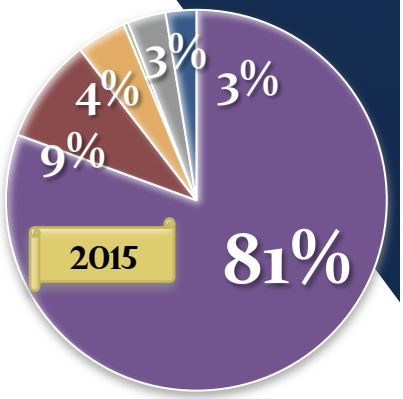


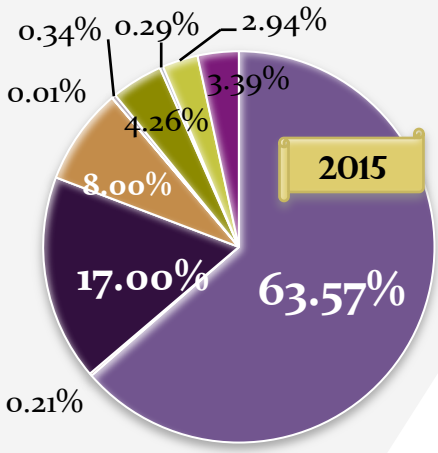
Crime Group	FY13	FY14	FY15
Assault	1,286	916	927
Burglary & Robbery	423	469	435
Crimes Against Family and Children	1,005	857	781
Criminal Homicide	123	125	134
Criminal Sexual Conduct	419	423	420
Drug Abuse	209	204	366
Drinking & Disorderly conduct	1,308	1,002	1,104
SCOG & PSD Commitments	1,553	1,681	2,471
Theft & Stolen Property	386	374	382
Other Crimes	2,688	2,207	2,398
Total	**9,400**	**8,258**	**9,418**

FINANCIALS

BUDGETED REVENUES & EXPENSES

	FUNDING SOURCE	2013	2014	2015	%
	General Fund	$20,241,932	$20,872,670	$24,792,992	18.78%
	Federal Grant	3,360,513	3,250,038	2,749,344	(15.41%)
	DOC Revolving	867,594	1,410,090	1,301,525	(7.70%)
	Safe Streets Acts	108,174	117,536	118,403	0.74%
	Supplemental Approp.	-	-	1,000,000	0.00%
	Tourist Attraction	-	-	798,989	0.00%
	TOTAL	$24,578,212	$25,650,334	$30,761,253	19.93%





	EXPENDITURES	2013	2014	2015	%
	Salaries & Benefits	*$14,361,324*	*$15,344,995*	*$16,940,750*	*10.40%*
	Supplies	*227,507*	*$155,871*	*$56,581*	*(63.70%)*
	Contract	*3,762,420*	*$3,685,697*	*$4,529,927*	*22.91%*
	Travel	*5,036*	-	-	-
	Utilities	*1,791,218*	*$1,927,319*	*$2,132,978*	*10.67%*
	Equipment	-	*$2,196*	*$2,187*	*(0.41%)*
	Others	*69,760*	*$117,973*	*$90,143*	*(23.59%)*
	Total Gen. Funds	$20,217,265	$21,234,051	$23,752,564	11.86%
	Total Fed. Funds	1,432,894	1,526,805	1,451,597	(4.93%)
	DOC Revolving	599,229	924,530	1,134,479	22.71%
	Safe Streets Acts	77,245	84,283	76,365	(9.39%)
	Tourist Attraction	-	-	783,635	100.00%
	Supp. Approp.	-	-	902,825	100.00%
	Total Expenditures	$22,326,633	$23,769,669	$28,101,467	18.22%

SIGNIFICANT CHANGES

- The increase in salaries and benefits were mainly due to new hires of officers and civilian employees.
- There is an increase in overtime due to the officer shortage and increase in pay.
- The increase of expenditures in utilities was mainly due to water expenditures.
- The increase in contract expenditures was mainly due to prison issues.

DOC is part of the Government- Wide annual audit. An independent audit was conducted, resulting in a clean audit opinion. Complete financial information can be found at http://opaguam.org/ reports-audits/ financial-audits.

CHALLENGES & OUTLOOK

WHAT'S NEXT FOR DOC ?



We strive to ensure all inmates being released are safe to return to society.

WE WANT TO HEAR FROM YOU!



Do you like this report? Is there any other information you would like to see included? Please let us know by contacting Mark Perez at 734-4006 or email at mark.perez@doc.guam.gov

OUR CHALLENGES

- **Financial challenges**: The increasing costs of utilities, medical, and rehabilitation costs, plus overtime continue to affect the department, and revenues continue to be insufficient.
- **Over population:** The number of inmates in 2015 is at 756, while facilities are rated at 448,so units and buildings had to be converted to housing units to house prisoners.
- **Inadequate staffing:** There is a need for additional uniform corrections and parole officers for safety and security and to address overtime issues and civilian and treatment staff to provide prisoner services and administrative needs.



OUR OUTLOOK

The Department of Corrections seeks to accomplish the following:

- Implementing and offering certified constructions trades courses for DOC inmates.
- Continuing to provide education to inmates through GCC and others.
- Revamping the re-entry programs by collaborating with other agencies such as the Department of Labor.
- Improving safety by addressing repairs to the electronic locking system.
- Addressing staffing difficulties through additional staff and efficient management of current personnel.

Doc. No. 34GL-17-1207.*